

## **PART 1 - POLICY INFORMATION**

## 1.1. Policy Title

New Local and Regional Funding Scheme for Voluntary Youth Work Organisations in Northern Ireland

## 1.2. Description of policy or decision

- What are you seeking to achieve?
- How will you achieve it?
- Are there any key constraints?

The Education Authority (EA) is responsible for planning and funding youth work services across N Ireland. The new Funding Scheme aims to replace the previous schemes of assistance to the voluntary youth work sector which were available through the former Education and Library Boards and the Youth Council for Northern Ireland.

The Funding Scheme will be open to groups and organisations which deliver youth work directly to young people, or which provide services, assessed as needed, to support the delivery of DE and EA funded youth work.

The Scheme **aims** to implement key policy directives contained within the DE Priorities for Youth policy (2013) and to support related actions identified in the EA Regional Youth Development Plan (2017-20). In funding youth services, EA must also align with a number of other relevant policies, for example the CRED/Addendum, Shared Education etc.

The DE Priorities for Youth policy requires that the funding and delivery of youth work should be strategically planned and based on a composite (regional and local) assessment of need.

The intended **outcomes** of the new Funding Scheme are that EA funding allocation will be clearly linked to assessed need, including priority age ranges and identified priority groups of young people; that it will provide an integrated approach to youth service funding; and ultimately that it will ensure that resources are distributed to meet the directives contained with the DE Priorities for Youth policy.

The new Funding Scheme will be underpinned by a set of guiding principles and will include a total of six funding strands. Each strand will have a specific aim, a set of key objectives, and a bespoke application process. The different strands of funding will relate to local and regional funding, and differentiate generic, development, strategic and project funding. This screening exercise refers to the impact of the Funding Scheme in its entirety as opposed to its component parts.

# ea Education Authority

## Equality and Human Rights Screening Template

Stakeholder engagement with Regional Voluntary Youth Organisations since 2015 has informed the development of proposals for the new Funding Scheme, which will be formally put to public consultation.

The Strategy and associated action plan may be constrained by available resources.

# 1.3. Who are the main stakeholders impacted? (Internal and external as well as actual and potential)

#### Internal

EA Staff

#### **External**

- Regional Voluntary Youth Organisations;
- All young people aged 4-25;
- Volunteer Youth Support Workers;
- Local Voluntary Sector Management Committees;
- Service Users;
- Voluntary/community/Trade Unions;
- Parents;

## 1.4. Is the policy likely to impact people living in rural areas?

Yes	✓
No	

If yes, please complete the rural sections of the template

## 1.5. Other policies or decisions with a bearing on this policy or decision?

- What are they and who owns them?
  - Priorities for Youth
  - Education (NI) Order
  - Shared Education
  - CRED / CRED Addendum
  - Review of Irish medium
  - Child protection
  - Children and Young People's Strategy 2017-27 (awaiting publication)
  - Together Building a United Community
  - UN Convention on the Rights of the Child
  - Play and Leisure policy

- Pathways to Success (NEETs strategy)
- Delivering Social Change
- Code of Practice on Addressing Bureaucracy
- Concordat between the Voluntary and Community Sector and NI government
- Government Funders Database
- Charity commission compliance
- HMRC compliance
- EA Strategic Plan 2017-2027

## **PART 2 – EVIDENCE AND MITIGATION**

- 2.1. What information did you use to inform this screening? E.g. census data, Equality Impact Assessments (EQIAs), consultation reports, service level data?
  - EA Regional Assessment of Need (2017 -2020)
  - EA Statistical and Geographic report of the EA registered youth service (2015)
  - Census 2011
  - NI Schools Census 2015-16
  - NICCY advocacy paper on disability
  - Grasping the Nettle; the experiences of gender variant children and transgender youth living in NI. Institute for Conflict Research (2013)



### 2.2. Quantitative Data

What is the profile of the people that are impacted by this policy or decision? Please provide a statistic breakdown of the people impacted by this policy or decision. Note, if the policy or decision impacts both staff and service users, please provide data on both.

Section 75	Make up of affected are	nune?		
Groups	Make up of affected groups?			
C. Cupo				
Age	<ul> <li>EA Regional Assessment of Need (2017 -2020)</li> <li>EA Statistical and Geographic report of the EA registered youth service (2015)</li> <li>The age distribution of youth service membership in EA registered groups is</li> </ul>			
	Age	n	%	
	4-8	43,267	29.5%	
	9-13	55,735	38.0%	
	14-18	40,224	27.4%	
	19-21	5,188	3.5%	
	22-25	2,258	1.5%	
	Total	146,672	100%	
	Evidence shows that children and young people in different age groups tend to participate in different types of provision. The majority of those in the lower age range are mainly involved in uniformed provision. Youth provision for young adults in the upper age ranges tends to focus on increasing leadership capacity, volunteering, employability etc.  Youth service membership declines dramatically among the upper age bands and this has historically been the case for decades.			
Dependents	a FA Pagianal Assessment of Need (2017, 2020)			
Soponaema	<ul> <li>EA Regional Assessment of Need (2017 -2020)</li> <li>The number of youth service members who are young parents or who have caring responsibilities in not monitored by EA.</li> <li>Data from the Census indicates that 12% of the population provided unpaid care, and 34% of households contain dependent children.</li> </ul>			



## **Disability** Census 2011 NICCY advocacy paper on disability EA Regional Assessment of Need (2017 -2020) EA Statistical and Geographic report of the EA registered youth service (2015)The percentage of young people with a disability in the Youth Service as a whole is 4.6%. The NI Census found that 21% of the resident population (all ages) has a long term health problem or disability which limited their day to day activities. Government estimates suggest that 26,000 children or 6% have a disability in NI. 8% of boys aged 15 and under were found to have a disability, compared with 4% of girls of the same age.7 22% of pupils in schools have some form of special educational needs. Religious NI Schools Census 2015-16 **Belief** EA Regional Assessment of Need (2017 -2020) EA Statistical and Geographic report of the EA registered youth service (2015)Youth Service membership of EA registered provision by community background (No) **Protestant** 90,003 62.6% Roman Catholic 50,203 34.9% Other 3,552 2.4% TOTAL 143,758 100% Whilst the majority of youth service members of registered provision are identified as coming from a Protestant background, their membership tends to be concentrated within uniformed and church based provision where the periods of contact are much shorter. Young people from a Catholic background, although less numerous, are more likely to attend a more concentrated type of provision which is characterized by larger unit sizes and longer periods of contact. The NI Schools' Census for 2015-16 revealed that out of a total school population of 324,255: Catholic pupils account for 51% of places while Protestants make up 37%. The other 12% are pupils of other Christian denominations, non-Christian, no religion and whose religion has not been disclosed. Gender Census 2011 EA Regional Assessment of Need (2017 -2020) EA Statistical and Geographic report of the EA registered youth service (2015)Grasping the Nettle; the experiences of gender variant children and transgender youth living in NI. Institute for Conflict Research (2013)



	T					
	Overall the gender balance of youth service membership in EA registered groups is very slightly weighted in favour of males, with 50.1% male and 49.9% female.					
	The youth service does not monitor the numbers of young people who are transgender within the membership. Research has shown that in 2013 there were 40-50 young transgender people in N Ireland accessing support services due to gender identity issues and that referrals were increasing. However the report noted that this figure is likely to be an underestimation of those who have experienced gender distress.					
Marital	On the basis of age range	•	majority of young peo	ople within the		
Status	youth service would be o					
Political	•	not hold data on the pol		ng people – the		
Opinion	majority of whom have	not reached voting age	•			
Ethnicity	<ul> <li>NI Schools Census 2015-16</li> <li>Census 2011</li> <li>EA Regional Assessment of Need (2017 -2020)</li> <li>EA Statistical and Geographic report of the EA registered youth service (2015)</li> </ul>					
	Ethnic background of yo	ung people in EA registe	red youth groups			
	Ethnic group	Ethnic group YS members (no) % in youth Population Service NI				
	White	142,458	97.6%	97.7%		
	Chinese	Chinese 393 0.3% 0.4%				
	Asian	Asian 767 0.5% 0.8%				
	Afro-Caribbean	654	0.4%	0.2%		
	Irish Traveller	495	0.3%	0.1%		
	Other	Other 1145 0.8% 0.8%				
	TOTAL	145,912	100%	100%		
	Travellers and those from Afro-Caribbean ethnic backgrounds are over-represented in the membership of the Youth Service relative to their representation in the youth population, whereas those young people from a Chinese and Asian background have a lesser representation.  Aggregated data about the numbers of newcomer young people who are involved in the youth service are not currently available. NI School Census data indicates that in 2015-16 there are approximately 13,000 newcomer pupils (3.8%) of the school population.					
Sexual Orientation	<ul> <li>Census 2011</li> <li>EA Regional Assessment of Need (2017 -2020)</li> <li>EA Statistical and Geographic report of the EA registered youth service (2015)</li> </ul>					



	<u> </u>			
	The sexual orientation of young people who are members of EA registered			
	provision is not recorded.			
	The NI population estimate is that 1 in 10 people identify as LGB.			
Rural	The IN population estimate is that I in 10 people identity as 205.			
Impacts	<ul> <li>Census 2011</li> <li>EA Regional Assessment of Need (2017 -2020)</li> <li>EA Statistical and Geographic report of the EA registered youth service (2015)</li> </ul>			
	Young People Living in Rural Communities			
	More than one third of young people from Northern Ireland live in communities that have been defined as rural. In Newry, Mourne and Down more than half of all young people, in Mid Ulster almost two thirds of young people and in Fermanagh and Omagh almost three quarters of all young people live in rural areas.			
	For many children and young people, living in a rural community presents many challenges. There is a lack of facilities, such as cinemas or clubs, which their peers in urban areas take for granted. This isolation from services is often exacerbated by a lack of transport options and hidden poverty.			
	Rural deprivation is scattered and can be masked by living alongside relative affluence. Young people in rural communities face differing levels of social exclusion and marginalisation. Rural isolation also presents challenges for the provision of adequate public transport and the viability and accessibility of Youth Services.			
	A Department of Agriculture and Rural Development report noted that whilst poverty and social isolation exist in both urban and rural areas it should also be recognised that: 'those living in rural areas often experience poverty and social isolation differently due to issues relating to geographical isolation, lower population density and the dispersed nature of many rural settlements'.			
	Number and Percentage of Young People Living in Rural Areas			



LGD 2014	Aged 4-8	Aged 9-13	Aged 14-18	Aged 19-25	Total
Antrim & Newtownabbey YP	8892	8810	9239	12887	3982
Antrim & Newtownabbey YP living in Rural Areas	1658	1820	1858	1922	725
% Antrim & Newtownabbey YP living in Rural Areas	18.6	20.7	20.1	14.9	18.
Armagh, Banbridge & Craigavon YP	13445	13092	13804	18325	5866
Armagh, Banbridge & Craigavon YP living in Rural Areas	5942	5668	5965	7191	2476
% Armagh, Banbridge & Craigavon YP living in Rural Areas	44.2	43.3	43.2	39.2	42.
Belfast YP	18621	19261	22438	42080	10240
Belfast YP living in Rural Areas	0	0	0	0	
% Belfast YP living in Rural Areas	0.0	0.0	0.0	0.0	0.
Causeway Coast & Glens YP	8533	9228	9860	13552	4117
Causeway Coast & Glens YP living in Rural Areas	4257	4655	4759	5953	1962
% Causeway Coast & Glens YP living in Rural Areas	49.9	50.4	48.3	43.9	47.
Derry & Strabane YP	9575	10523	11812	14631	4654
Derry & Strabane YP living in Rural Areas	4007	4451	4723	5161	1834
% Derry & Strabane YP living in Rural Areas	41.8	42.3	40.0	35.3	39
Fermanagh & Omagh YP	7466	7785	8252	9851	3335
Fermanagh & Omagh YP living in Rural Areas	5654	5885	6240	7199	2497
% Fermanagh & Omagh YP living in Rural Areas	75.7	75.6	75.6	73.1	74.
Lisburn & Castlereagh YP	8151	8378	9092	11026	3664
Lisburn & Castlereagh YP living in Rural Areas	2588	2658	2740	2915	1090
% Lisburn & Castlereagh YP living in Rural Areas	31.8	31.7	30.1	26.4	29.
Mid & East Antrim YP	8210	8225	9155	11456	3704
Mid & East Antrim YP living in Rural Areas	3021	3001	3279	3848	1314
% Mid & East Antrim YP living in Rural Areas	36.8	36.5	35.8	33.6	35.
Mid Ulster YP	9697	9583	10141	13853	4327
Mid Ulster YP living in Rural Areas	6528	6424	6729	8901	2858
% Mid Ulster YP living in Rural Areas	67.3	67.0	66.4	64.3	66.
Newry, Mourne & Down YP	11689	12056	12852	16096	5269
Newry, Mourne & Down YP living in Rural Areas	6585	6738	6914	8316	2855
% Newry, Mourne & Down YP living in Rural Areas	56.3	55.9	53.8	51.7	54.
North Down & Ards YP	9147	9138	9611	12411	4030
North Down & Ards YP living in Rural Areas	1686	1688	1726	1995	709
% North Down & Ards YP living in Rural Areas	18.4	18.5	18.0	16.1	17.
Northern Ireland YP	113426	116079	126256	176168	53192
Northern Ireland YP living in Rural Areas	41926	42988	44996	53401	18331
% Northern Ireland YP living in Rural Areas	37.0	37.0	35.6	30.3	34.

## 2.3. Qualitative Data

# What are the needs and experiences of the groups that are impacted by this policy or decision?

Are there different needs and experiences for any of the equality groups and what equality issues emerge from this?

Section 75 Group	What are the needs and experiences of the groups as	
	they relate to the policy or decision?	



Age	The DE Priorities for Youth policy states there will be five distinct age bands for EA funded youth work, and the key age bands for intervention will be 9-13 and 14-18. Different types of programmes and activities will be provided to reflect differential age bands and needs.  The focus for the age range 4-8 will be through non-targeted/generic youth provision funding youth work provision linked to the Youth Work Curriculum.		
	The Funding Scheme will support youth work for those in the upper age bands up to 25, as assessed as needed, and in line with the DE policy directives.		
Dependents	The Regional Assessment of Need has identified particular needs and issues for young parents and those with caring responsibilities.  The Funding Scheme will include targeting of services assessed as needed, with an emphasis on those most in need of additional support and at risk of achieving poor educational outcomes.		
Disability	The Regional Assessment of Need has identified particular needs and issues for Young people with disabilities  The Funding Scheme will include targeting of services assessed as needed, with an emphasis on those most in need of additional support and at risk of achieving poor educational outcomes.		
Religious Belief	The PfY policy and Regional Assessment of Need reiterate that the CRED/Addendum and the Shared Education (NI) Act will be reflected in the planning of youth provision.  Additionally, the Regional Assessment of Need has identified particular needs and issues for young people living in interface areas.		
Gender	A survey of 1200+ young people to inform the Regional Assessment of Need found differential needs and experiences according to their gender.  The Funding Scheme will include targeting of services assessed as needed, with an emphasis on those most in need of additional support and at risk of achieving poor educational outcomes.		
Marital Status	There is no evidence to suggest different needs/experiences/priorities		
Political Opinion	There is no evidence to suggest different needs/experiences/priorities.  The new Scheme will not have a different impact of effect on individuals or groups based on their political opinion.		



Ethnicity	The Regional Assessment of Need has identified particular needs and issues for young people who are newcomers or have English as an additional language, or who are from the Traveller community
	The Funding Scheme will include targeting of services assessed as needed, with an emphasis on those most in need of additional support and at risk of achieving poor educational outcomes.
Sexual Orientation	Research indicates that young people who are LGB experience a range of negative attitudes and barriers to learning. These are detailed in the EA Regional Assessment of Need (2017).
	The Funding Scheme will include targeting of services assessed as needed, with an emphasis on those most in need of additional support and at risk of achieving poor educational outcomes.

# What are the social and economic impacts of the policy of people living in rural areas?

Please consider positive and negative impacts around issues such as access to education or youth provision, transport, broadband accessibility and employment impacts

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## 2.4. Policy / Decision changes

Based on the equality issues that have been identified, what changes (mitigation) can you make to the policy in order to better promote equality of opportunity?

In developing the policy or decision, what changes did you make, or do you intend to make to address any equality issues that you identified?

The new Funding Scheme is an outworking of the DE Priorities for Youth policy, which instructs that there will be greater weighting of funding towards work with young people who are disadvantaged. The PfY policy stipulates that targeted youth service provision will be funded to help meet the needs of specific groups of young people within the Section 75 categories, along with other young people who may experience a combination of barriers to learning. Funding will also be available to support non-targeted/generic youth work provision.

The Funding Scheme is expected to directly benefit the Section 75 categories of <a href="mailto:sexual orientation">sexual orientation</a> (young people who are LGB), <a href="mailto:gender">gender</a> (young people who are transgender), <a href="mailto:disability">disability</a> (young people who are newcomers or have English as an additional language, or who are from the Traveller community) and those with <a href="mailto:dependents">dependents</a> (young parents and young carers). The Funding Scheme will also benefit young people with multiple and complex needs and those who face disadvantage and barriers to learning.

The Funding Scheme aims to implement directives from the PfY policy. The PfY policy was itself Equality screened by DE in March 2012 and not considered to have an adverse differential impact or effect on any Section 75 group except potentially for age.

Based on the rural impacts that you have	ve identified, what changes	(mitigation)
can you make to the policy?		

None			



# PART 3 – GOOD RELATIONS

# 3.1. Are there any changes to the policy or decision that you would make to better promote good relations?

GROUP	Impact on Good Relations	Policy / Decision Changes
Religion	The Scheme could potentially have a positive impact on the equality of opportunity of an individual or group based on their religious belief. The policy directive underpinning the Scheme emphasises the place of the CRED and Shared Education policies in the delivery of youth service provision.	None
	The youth work curriculum aims to equip young people with the skills, attitudes and behaviours needed to recognize, understand and respect difference, and provide opportunities for young people to put these skills into practice.	
	Youth work planning/funding will also reflect the CRED policy/Addendum and the Shared Education legislation.	
	The Scheme has the potential to improve good relations between young people of different religious beliefs and different racial groups	
Ethnicity	The Scheme could potentially have a positive impact on the equality of opportunity of an individual or group based on their racial group.  The youth work curriculum aims to equip young people with the skills, attitudes and behaviours needed to recognize, understand and respect difference, and provide opportunities for young people to put these skills into practice.	None



	Youth work planning/funding will also reflect the CRED policy/Addendum and the Shared Education legislation	
Political Opinion	The Scheme is not considered to have an adverse impact on the equality of	None
	opportunity of an individual or group based on their political opinion.	

### PART 4 - SEC 75 EQUALITY SCREENING DECISION

## This section is only relevant to the S75 Equality Duties

**4.1.** How would you categorise the impacts of the policy or decision? Please refer to guidance notes on categorising impacts

#### Please select:

Major Impact	Positive
Minor Impact	
No Impact	

#### 4.2. Does the policy or decision require a full Equality Impact Assessment?

#### Please select:

Yes	
No	✓

### Please provide reasons for your decision

This policy does not require an EQIA and is not considered to have an adverse differential impact or effect on Section 75 groups except a potential minor impact for age.

The Funding Scheme will ultimately improve access to youth provision for those young people whose needs have been highlighted within the Regional Assessment of Need, including Section 75 groupings.

EA is proposing a phased approach to the implementation to the Funding Scheme and will monitor the impact of all changes, including the impact, if any, on different age ranges.

It is not possible to pre-determine any potential impact on youth service staff in respect of S75



Categories – however EA proposes to monitor the impact on staff on implementation.		

## PART 5 - DISABILITY DUTIES

5.1. Does the policy or decision encourage the participation of disabled people in public life? Or is there anything you can do within the policy or decision to encourage participation of disabled people in public life?

How does the policy encourage the participation of disabled people in public life?	Is there anything further you can do to encourage the participation of disabled people in public life?
The Funding Scheme will support youth	
participative structures, which facilitate	
young people - including those with	No
disabilities - to participate in public life	
At local level young people from S75 groups will	
be identified through the needs assessment	
process, and programmes will be developed	
with them to promote active citizenship and	
engagement in public life, e.g. youth councils,	
peer mentoring opportunities, etc.	

5.2. Does the policy or decision promote positive attitudes towards disabled people? Or is there anything you can do within the policy or decision to promote positive attitudes towards disabled people?

How does the policy promote positive attitudes towards disabled people?	Is there anything further you can do promote positive attitudes towards disabled?
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The targeting of resources based on evidence	
of need will potentially enable the youth	
service to promote positive attitudes towards	NO
disabled	
people	

# PART 6 - HUMAN RIGHTS

## 6.1. Are Human Rights Relevant?

	Article	Relevant Yes/No
Article 2:	Right to Life	No
Article 3:	Right to freedom from torture, inhuman or degrading treatment or punishment	No
Article 4:	Right to freedom from slavery, servitude & forced compulsory labour.	No
Article 5:	Right to liberty and security of person.	No
Article 6:	Right to a fair & public trail in a reasonable time	No
Article 7:	Right to freedom from retrospective criminal law & no punishment without law	No
Article 8:	Right to respect for private & family life, home & correspondence.	No
Article 9:	Right to freedom of thought, conscience & religion.	No
Article 10:	Right to freedom of expression.	No
Article 11:	Right to freedom of assembly & association	No
Article 12:	Right to marry & found a family.	No
Article 14:	Prohibition of discrimination in the enjoyment of the convention rights	No
Protocol 1, Article 1	Right to a peaceful enjoyment of possessions & protection of property	No
Protocol 1, Article 2	Right of access to education	No



If you answered 'no' to all human rights considerations, please go to section 7 – monitoring

6.2. If you have answered yes to any of the Articles, does the policy or decision have a potential positive impact or does it potentially interfere with anyone's Human Rights?

Article number	Positive impact or potential interference?	How?	Any legal issues arise?

## **PART 7 – MONITORING**

7.1. What data will you collect to monitor the impact of the policy in terms of equality of opportunity, disability duties or human rights compliance?

Section 75	Disability Duties	Human Rights
Data relating to the range of Comments and Complaints about the Scheme will be gathered and		

monitored.

The Scheme will be monitored on an ongoing basis using:

- Annual registration and monitoring forms for all EA funded provision
- Monitoring forms for regionally funded organisations
- Moderation visits and reports by EA staff
- Feedback received from groups and organisations in receipt of funding

### SIGN OFF

Approved Lead Officer:	Approved Lead Officer:	C. Manga
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**Date:** 5<sup>th</sup> November 2018

**Policy Screened by:** Michael McAlinden, Regional Youth Support Services

Officer, Education Authority





Date: 24 May 2018

Please note that the template <u>must be published</u> as part of the screening process. Please forward the completed template to <u>equality.unit@eani.org.uk</u> for publication